Comprehensive Outdoor Recreation Plan

City of Elkhorn

2011-2015

Project Number 001966-09036-0
RESOLUTION
NO. ________

COMPREHENSIVE OUTDOOR RECREATION PLAN (C.O.R.P.)

WHEREAS, the City of Elkhorn, Wisconsin has experienced significant population growth during the past decade and is expected to continue to grow and prosper for the foreseeable future, and

WHEREAS, the City of Elkhorn, takes pride in its image and character as a livable small town, and endeavors to provide high quality and well-managed public parks and recreation services to its residents, and

WHEREAS, the City Recreation Advisory Board has inventoried and assessed park and recreation needs for the community through public survey and planning discussions conducted during regular public meetings during 2010, and

WHEREAS, the City Recreation Advisory Board has compiled goals, objectives, and policies together with a Park System Plan Map into the Comprehensive Outdoor Recreation Plan 2011-2015 to guide and manage the City Park Systems, and

WHEREAS, the Comprehensive Outdoor Recreation Plan 2011-2015 has been reviewed by the Elkhorn City Plan Commission on ____________, 2011, the Elkhorn Common Council on ____________, 2011, and was the subject of a Public Hearing conducted by the Elkhorn City Plan Commission on ____________, 2011, and

WHEREAS, the Elkhorn City Plan Commission after considering input received at the public hearing and comments provided by the Wisconsin Department of Natural Resources has recommended adoption of the Comprehensive Outdoor Recreation Plan 2011-2015,

NOW, THEREFORE, BE IT RESOLVED that the City of Elkhorn Recreation Advisory Board that the Comprehensive Outdoor Recreation Plan 2011-2015 be adopted by the City of Elkhorn, Wisconsin, this ____________ day of ____________, 2011.

__________________________
Howie Reynolds, Mayor

ATTEST:

__________________________
Darlene Igl, City Clerk

Adopted ________________
Resolution

WHEREAS, the City of Elkhorn, Wisconsin has experienced significant population growth during the past decade and is expected to continue to grow and prosper for the foreseeable future, and

WHEREAS, the City of Elkhorn, takes pride in its image and character as a livable small town, and endeavors to provide high quality and well managed public parks and recreation services to its residents, and

WHEREAS, the City Park Advisory Board has inventoried and assessed park and recreation needs for the community through planning discussions conducted during regular public meetings during 2010, and

WHEREAS, the Park Advisory Board has compiled goals, objectives, and policies together with a Park System Plan Map into the Comprehensive Outdoor Recreation Plan 2011-2015 to guide and manage the City Park System.

Now Therefore Be It Resolved by the City of Elkhorn Park Advisory Board that the Comprehensive Outdoor Recreation Plan 2011-2015 be recommended for adoption by the Common Council of the City of Elkhorn, Wisconsin.

Approved by the City of Elkhorn Park Advisory Board this ______ day of __________, 2011.

By:

__________________________
Chairman
Elkhorn Park Advisory Board

Kathy Loveless
Donna Neshek
Bruce Lechner
Laura Anderson
Kenny Reynolds
Nancy Leibnow
Howie Reynolds, Common Council Representative

Elkhorn Parks and Recreation Department

Jeff Simons, Director of Parks and Recreation

Consulting Planners/ Landscape Architect

Bonestroo, Inc.
210 E. O’Connor Drive, Suite 102
Elkhorn, WI 53121
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INTRODUCTION

There are a wide variety of elements that comprise a community and define its quality of life. These elements include employment opportunities, supply and quality of housing, retail locations, municipal services, quality of local schools, cultural and social opportunities, quality and the natural environment and parks and recreational opportunities. A community’s park, open space and trail system enhances the natural environment, shapes the pattern and extent of development, adds aesthetic appeal and offers residents and visitors opportunities for recreation, relaxation, and physical fitness.

In all communities, and especially in growing communities, parks and open spaces need to consider the diverse needs of their residents both regarding the types of facilities and outdoor recreational experiences provided but also their location and accessibility. Elkhorn has experienced, and will likely continue to experience, significant population growth. Therefore, it is critically important that the City continue to be pro-active in planning and managing its park and open space system. Preparing this comprehensive update to the outdoor recreation plan was a recommendation of the City’s 2030 Comprehensive Plan in 2005.

This Comprehensive Outdoor Recreation Plan is an important element of the City’s planning and development effort. The plan provides an inventory of the existing recreation facilities and open spaces and outlines long range needs. The plan also presents guidelines for the City to utilize in managing its park and open space program.

The plan has been prepared to satisfy the guidelines and certification requirements of the Wisconsin Department of Natural Resources. To retain WDNR certification, the plan will need to be reviewed and updated every 5 years. This assures that community recreation needs are continually addressed.

The plan, which is an update to the City’s 2004-2008 CORP, has also been developed in accordance with Wisconsin Statutes Sec. 66.0617 and 236.29 which regulate subdivision ordinances that impose fees on land development.
BACKGROUND AND COMMUNITY INFORMATION

Community Setting.

The City of Elkhorn is located in southeastern Wisconsin, at coordinates 42.67°N 88.53°W, at elevation 1033 feet. The City reflects the traditional qualities and values of livable small towns in America, and is the county seat for Walworth County and the site of the Walworth County Fairgrounds.

Downtown Elkhorn exhibits a “traditional” nineteenth century character with a courthouse square, turn-of-the-century mercantile buildings, and central park.

The City enjoys accessibility to major markets in the Midwest, and is located approximately one hour away from Milwaukee and Madison, and about an hour and a half away from the Chicago Loop. This location has enabled Elkhorn to develop and support a relatively diverse and stable local economy.

Natural Resources

Topography

The surrounding country-side is relatively flat, productive agricultural lands interspersed by small creeks and drainage swales, and modest wetland and woodland habitats. The City is located on the divide between the Fox River Watershed (Sugar Creek) to the North and the Lower Rock River Watershed (Jackson Creek) to the South. The divide roughly follows Highway 11 passing East to West through the center of the City.

Surface Waters

There are numerous natural and manmade lakes in the vicinity. The largest include: Lauderdale Lakes, located approximately 6 miles north of downtown Elkhorn, Silver Lake, a shallow lake located approximately 3 miles north of downtown, Wandawega Lake, Lake Geneva (approximately 6 miles south of the City) and Delavan Lake (an impoundment of Jackson Creek located approximately 3 miles southwest of the City). All of these areas are characterized by significant existing resort development.

Within and adjacent to the City are four (4) small lakes: a private pond located between Hwy NN and Highway 12, a private pond located at I-43 and Highway 12, and Elkhorn Lake located in the City’s Babe Mann Park, and the Liebsle Office Park Pond, a City-owned pond.
Environmental Corridors

Environmental corridors are a composite of important elements of area natural resources, and have significant environmental, ecological and recreational values. The Southeastern Wisconsin Regional Planning Commission (SEWRPC) classifies wetlands and drainage ways as primary or secondary environmental corridors, depending on their relative size. Primary environmental corridors are, by definition, at least 400 acres in area and at least 2 miles in length. Secondary environmental corridors generally connect to primary corridors and are at least 100 acres and 1 mile in length.

Within the City of Elkhorn, the wetland drainage way network beginning at Temlitz Nature Park and flowing North to Sugar Creek is classified as a Secondary Environmental Corridor. Immediately South of the City is Jackson Creek which, along with its associated wetlands, is a Primary Environmental Corridor and is the most significant natural area in the vicinity. Other drainageways within the City are locally important for open space and storm water management, but are not environmental corridors.

Cultural Resources

There are several notable landmarks and places in the community that add to its character and livability:

- The band shell at Sunset Park, built in 1926 and relocated to the park from the Courthouse Square in 1962.
- The Courthouse Square, dating from 1842.
- The 1897 School building which now houses the School District Administration Offices.
- The traditional 19th century downtown mercantile buildings.
- The Octagon House and many well preserved older homes.
- The Burr Oaks in Downtown Square are listed as famous and historic.

In the City, there are four places listed on the National Register of Historic Places:

- The Webster House (1936) housing the County Historic Museum,
- The Elderkin House, and
- The Reynolds-Weed House.
- The Elkhorn Post Office

Population Growth and Demographics

During the 1990s the City of Elkhorn was one of the fastest growing communities in the State of Wisconsin, with a 37% population explosion to 7305 in the year 2000. This dynamic increase was character of nearby communities, as well as making Walworth the fastest growing county in the state.

The City's population is projected to continue to grow at a moderately rapid pace for the foreseeable future. Based on the development trends observed in the City and this area of the
State, an annual growth between 2.5% and 5.0% would be appropriate for planning purposes. The Wisconsin Department of Administration formula, which tends to be conservative, has projected that the community will increase at an annual rate of 1.8% through the year 2010. See Chart 1. Growth is estimated conservatively at 1.5% to 2% from 2010 to 2020.

Recent data from the State of Wisconsin Department of Administration indicates the following growth projected for Walworth County:

2000 Census: 92,013
2035 Projected: 132,941
Projected Population Increase: 40,928
Percent Change: 45%

Source: State of Wisconsin Department of Administration 2010
A snapshot of the community in the year 2000 would have revealed the following facts:

1. More than half of the population lived in households with children, typically a traditional family with parents and 1 or 2 children.
2. 34% of the community lived in households without children, primarily pre-children families and “empty nesters”.
3. 11% of the population lived alone.

Overall, the City became younger age-wise with the largest increase (74%) occurring in the 5 to 17 year old age group between 1990 and 2000. Adults aged 18 to 49 years were the next fastest growing age group at 43%.

These demographics characteristics are reflective of the housing market during the 1990s, with a 14% increase in single family homes and a 70% increase in units in multi-unit buildings (eg. duplexes, apartments).

In 2000, the City had 1458 single family homes and 1565 multi-family units, a split of 48% to 52%. This is dramatic change compared to the 1990 mix of 58% single family homes to 42% multi-family units.

As of 2008, according to the City, the demographics were as follows:

Males: 4,413 (47.7%)
Females: 4,831 (52.3%)

Median resident age: 33.5 years
Wisconsin median age: 36.0 years

Estimated median household income in 2008: $44,963 (it was $38,395 in 2000)
Elkhorn: $44,963
Wisconsin: $52,094

Estimated per capita income in 2008: $25,731

Estimated median house or condo value in 2008: $182,261 (it was $112,000 in 2000)
Elkhorn: $182,261
Wisconsin: $173,300

Mean prices in 2008: All housing units: $228,151; Detached houses: $251,639; Townhouses or other attached units: $150,891; For 2-unit structures: $150,251; In 3-to-4-unit structures: $65,986; In 5-or-more-unit structures: $169,202; Mobile homes: $30,111

More information on the City is available at: http://www.city-data.com/city/Elkhorn-Wisconsin.html
## Elkhorn Demographics

Based upon previous Census

### Population

<table>
<thead>
<tr>
<th>Age Cohorts</th>
<th>1980 Census</th>
<th>1990 Census</th>
<th>% Mix</th>
<th>2000 Census</th>
<th>% Mix</th>
<th>% Change '90-'00</th>
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</thead>
<tbody>
<tr>
<td>Total Population</td>
<td>4605</td>
<td>5349</td>
<td></td>
<td>7305</td>
<td></td>
<td>36.6%</td>
</tr>
<tr>
<td>Pre-School (&lt;5)</td>
<td></td>
<td>478</td>
<td>8.9%</td>
<td></td>
<td>549</td>
<td>7.5%</td>
</tr>
<tr>
<td>School Age (5-17)</td>
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<td>856</td>
<td>16.0%</td>
<td></td>
<td>1493</td>
<td>20.4%</td>
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<tr>
<td>Adult (18-49)</td>
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<td>2427</td>
<td>45.4%</td>
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<td>3487</td>
<td>47.4%</td>
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<tr>
<td>Post Family (50-64)</td>
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<td>741</td>
<td>13.9%</td>
<td></td>
<td>840</td>
<td>11.5%</td>
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<tr>
<td>Seniors (65+)</td>
<td></td>
<td>847</td>
<td>15.8%</td>
<td></td>
<td>936</td>
<td>12.8%</td>
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</table>

### Households

<table>
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<tr>
<th>Households</th>
<th>#</th>
<th>% Mix</th>
<th>Persons</th>
<th>Pop/HH</th>
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</thead>
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<tr>
<td>Total Households</td>
<td>2177</td>
<td>5250</td>
<td>2.41</td>
<td></td>
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<tr>
<td>Living Alone</td>
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<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>Seniors (65+)</td>
<td>555</td>
<td>25.5%</td>
<td>555</td>
<td>1.00</td>
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<tr>
<td></td>
<td>308</td>
<td>14.1%</td>
<td></td>
<td></td>
</tr>
<tr>
<td>Other Non-family HH</td>
<td>111</td>
<td>5.1%</td>
<td>236</td>
<td>2.13</td>
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<tr>
<td>Families</td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>With Children under 18 Yrs.</td>
<td>766</td>
<td>35.2%</td>
<td>2677</td>
<td>3.49</td>
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<tr>
<td>W/o Children under 18 Yrs.</td>
<td>745</td>
<td>34.2%</td>
<td>1782</td>
<td>2.39</td>
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<tr>
<td>Adults in group qtrs</td>
<td>99</td>
<td></td>
<td>68</td>
<td>31</td>
</tr>
<tr>
<td>Seniors (65+)</td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>Other</td>
<td></td>
<td></td>
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</tbody>
</table>
Land Use Development Patterns

In general terms, Elkhorn has been fortunate to develop with an identifiable and vibrant downtown, a relatively stable business and industrial base, successful and accessible commercial areas, and high quality residential neighborhoods. The general land use pattern that has developed has been strongly influenced by the transportation system and sanitary sewer utility locations, and is likely to continue in similar pattern in the future. Business and industrial areas will grow to the South and Southeast; government and health care, and related residential uses to the East; limited expansion of highway commercial areas to the North, with limitations beyond the golf course; and residential growth to the Northwest, West and Southwest. Residential densities will continue to be around 3-4 units per gross acre on average.

Elkhorn is essentially divided into 4 “neighborhoods” by state highways 11 and 67, US Hwy 12 and Interstate 43, and the railroad tracks. These transportation corridors, by virtue of the traffic volume and design, have created barriers to pedestrian and bicycle travel that have isolated several residential areas in the community with respect to access to park facilities.

Existing Plans, Policies, and Regulations

Bikeways

A Regional Bicycle and Pedestrian Facilities System Plan for Southeastern Wisconsin: 2010 and 2020 (SEWRPC 1994, 2001) recommend six regional bikeways radiating from the City of Elkhorn. Except for the White River Bike Trail on the former Burlington Northern RR Row, all of these bikeways would be signed routes along existing street and roadways. In 2003, Walworth County opened a twelve mile segment of the White River Bike Trail from Hwy H (Petrie Road) in Elkhorn easterly to Spring Valley Road. When completed this will be a 45-mile trail from the Village of Darien to the City of Burlington.

Community Development Policies

The Elkhorn 2030 Community Development Plan (City of Elkhorn 2005) was formulated to provide guidance for land use, transportation, utility extension, and community facility related decisions. Based on analysis of development trends, the Plan recommends that the majority of future residential growth continue to be directed to the North and East with some limited residential development along Mound and Remer Roads South of Jackson Creek and in the area between Hwy H and Highway 12 to the Southeast. Growth areas are identified on the 2030 Comprehensive Plan, with proposed future road right-of-ways identified, and potential residential and commercial developments identified. Each of these areas has an identified component of future natural areas, and park and open space areas that will complement these developments, and offer some recreational opportunities for residents.

In reaction to a concern that the large percentage of multi-family housing units that have been constructed in the past decade was characterized by a 60%-40% mix (single family to multi-family units) that was desired in the community, the City amended its policy towards housing growth to be more focused on creating single family homes (instead of multi-family units) for the foreseeable future. This effect of this policy combined with the large number of pre-children
households in the community suggests that the younger aged population should continue to increase in the City.

With respect to park and open space needs and facilities, the City’s 2030 Comprehensive Plan has identified the following park and open space acquisition and development recommendations in Chapter 4- Utilities and Community Facilities:

As identified in the 2004 Outdoor Recreation Plan, the Elkhorn park system totals 90.9 acres of usable parkland, excluding wetland or surface water) under City control. Additional recreational facilities include Elkhorn School District sites, Walworth County and St. Patrick’s Parish, County Courthouse Square, and the County Fairgrounds. The plan identifies several new parks to be developed in Elkhorn that were not planned at the time of the 2020 Community Development Plan. They include:

1. Market Street Playground. A 1.4 acre site located near Highway 12 and Market Street will serve as a neighborhood park at the northeast corner of the City.
2. Hazel Ridge. At the site of a former landfill, the City is developing a 7.5 acre neighborhood park to serve the northwestern side of the City.
3. Jackson Creek. Located along Jackson Creek, this 6.5 acre neighborhood park site consists mostly of floodplain and environmental corridor land.
4. First National Bank Plaza. This special use park, is a small downtown plaza that functions as a meeting and passive recreational space for residents and visitors.
5. White River Trailhead. Planning for this linear park was included in the Community Development Plan, and it has recently opened for users with parking, information, and bike trails. It is maintained and operated by Walworth County.

The 2004 Outdoor Recreation Plan identifies improvements to the City’s existing park system and anticipated future parkland needs. Including the planned parks listed above, the City has a current deficit of 12 acres in community parks and an excess of 1.9 acres in neighborhood parks. When future population in the year 2010 is considered, the deficit increases to 37.6 acres overall. Additionally, the 2030 Comprehensive Plan anticipates growth outside of the City’s municipal boundary, and includes the open space network and future park sites recommended in the Outdoor Recreation Plan, in addition to recommended park space and other opportunities for community facilities to meet the projected 2010-2030 population growth and expansion.

The extent of the need for expanded and improved parks and recreational programs generates the recommendation to implement the 2004 Comprehensive Outdoor Recreation Plan.

The City’s efforts should continue to identify opportunities for connectivity in the community, providing safe crossings and facilities for pedestrians and bicyclists. This will offer residents the choice of using non-motorized transportation to reach schools, neighborhoods, parks and destinations.

**Walworth County Comprehensive Plan**

The Walworth County Comprehensive Plan Year 2035 identifies the following park and open space components, in this excerpt from the report:
County Outdoor Recreation Sites-
As noted in Part One of this chapter, Walworth County owns three park sites: Natureland Park, Price Conservancy, and Veteran’s Park at the Courthouse; the County also maintains the White River State Trail. The current Walworth County park plan proposes the expansion of Price Conservancy and Natureland Park and the provision of two new County parks, for which only general site locations in the east-central and west-central areas of the County are indicated in the County park plan. The County park plan also recommends a countywide recreational trail system. The following recommendations are made as part of this multi-jurisdictional comprehensive plan:

The County should consider implementing the park-related recommendations of the County park plan in the years ahead, making full use of Stewardship funds and other grant funds which may be available in support of park land acquisition. Any land acquisition for parks would be on a willing-seller basis and would not involve eminent domain. Detailed planning for new or expanded County parks should be carried out in conjunction with the towns concerned. The Walworth County Park Committee and Public Works Committee should consider revising the recreational trail component of the County park plan, with the direct involvement of towns in this planning. Related town plan concerns regarding off-road bicycle trails, as indicated in Chapter XII, should be taken into account.

In discussing this matter with representatives from SEWRPC, it is noted that the original County Park and Open Space Plan was adopted in 2000, and amended in September, 2004. This amendment addressed the potential removal of some segments of proposed County-wide public recreational trail facilities, and this matter is still pending action from 2009 by the County.

Regional Parks and Open Space

In 2000 the SEWRPC published A Park and Open Space Plan for Walworth County. This plan does not propose any county park facilities in the immediate vicinity of the City of Elkhorn. It does however recommend a regional recreation trail system linking the Whitewater Lake Recreation Area to the Price Conservancy, along Sugar Creek three miles Northeast of the City, and then continuing the trail in a large loop connecting proposed new county parks located East of Lake Geneva (White River County Park) and West of Delavan (Turtle Creek County Park). The City of Elkhorn would be in the center of this trail system.

The Plan also recommended that drainageway corridors in and adjacent to Elkhorn be protected as open space by land use regulations.

State of Wisconsin CORP

This Wisconsin State Comprehensive Outdoor Recreation Plan (SCORP) for 2005-2010 identifies 5 major recreation issues that need to be addressed. These issues and their high priority policy and program strategies include:

1. Multiple recreational activities are competing for the same recreational resources.
   a. Reward projects that provide recreation resources for new or emerging activities especially where proposed projects might prevent user conflicts.
   b. Alleviate existing recreation use conflicts.
2. Changing land uses, ownership and regulations are reducing recreational opportunities and diminishing resource quality.
a. Give priority to projects identified in local plans.
b. Give priority to projects which protect the resources most threatened by land use change.

3. Financial resources are increasingly strained to meet the cost of operating and maintaining recreational resources.
   a. Reward projects and communities that recognize and fund on-going maintenance costs.
   b. Reward projects which utilize local resources and cooperation (volunteers and donations) to minimize future operations and maintenance expenditures.

4. Overall, people lack outdoor skills, ethics, and knowledge of available outdoor recreational activities.
   a. Give priority to acquisition and development funding for outdoor classroom activities for teaching outdoor skills, ethics and resource stewardship.

5. The DNR should provide leadership in planning for outdoor recreation activities.
   a. Reward creative projects that protect natural resources and restore environmentally degraded areas.
   b. Reward projects that are partnerships between federal, state, and local governments and organizations.

The SCORP strategies outline the major components that are used in ranking grant applications.

**City of Elkhorn Comprehensive Plan Year 2030**

This plan was adopted in December 5, 2005, and includes some guidance regarding park and open space in the City for future planning.

Chapter Four includes specific language regarding Community Facilities, and Chapter Five includes specific language regarding Agricultural, Natural and Cultural Resources goals, objectives and policies, which are considered in the planning document in order to provide continuity, as follows:

Chapter Four-Utilities and Community Facilities

**UTILITIES AND COMMUNITY FACILITIES GOALS:**

Ensure a system of cost effective public utilities, community facilities, communication networks, and municipal services that supports a compact, well balanced, and manageable form of community development at a standard desired by residents. Provide a combination of excellent educational, cultural, recreational, spiritual and health care opportunities to nurture the sound growth of individuals, families and interest groups in the community.

**UTILITIES AND COMMUNITY FACILITIES OBJECTIVES:**

1. Provide convenient and accessible municipal and community facilities, buildings, and sites for all residents.
2. Maintain and reconstruct existing streets, sidewalks, sewer, and water systems, other public facilities, and maintain and replant streetscapes and parkways.
3. Promote schools of appropriate size and quality to assure a high-quality education for students within Elkhorn.
4. Encourage adaptive reuse of existing public facilities if they become obsolete for existing occupants.
5. Support expansion of existing community facilities and siting of new facilities to meet the needs of a growing community.
6. Plan ahead of service need, recognizing that many infrastructure facilities and systems require long lead time for planning, community approval, design, funding, and construction.

Chapter Five- Agricultural, Natural and Cultural Resources

Goals:
Maintain a balanced relationship between development and the environment. Protect and sustain high-quality air, water and trees, native species, and open space networks and identify those places that must be protected from development. Encourage the maintenance and preservation of active farms on the outskirts of the City and ensure they are not prematurely developed.

Objectives:
1. Protect land area classified as environmental corridors and natural areas from development and ensure that a healthy balance between open space infrastructure and development exists.
2. Encourage the creation of an open space network and protect the ecosystems of Sugar Creek and Jackson Creek as the primary environmental corridors in the community.
3. Encourage private contribution of environmentally sensitive properties through transfer of development rights, conservation easements, or land dedication to appropriate public or private organizations dedicated to preserving open space.
4. Protect and conserve agricultural land adjacent to the City's municipal boundary by ensuring that the agriculture use is not made infeasible by new development. The 2020 Land Use Plan for Walworth County surveyed residents of the County and found that 90% of respondents agree or strongly agree that preservation of farmland in the County is an important goal.
5. Design all new developments to create a minimum disturbance to natural site conditions, drainage patterns, and the ability of land to limit storm water runoff.
6. Establish minimum setback and buffer areas along creeks, streams and environmental corridors to reduce the negative impacts on water quality.
7. Ensure all new development provides storm water retention capacity equal to the capacity displaced by that development. Retention areas, where safe and practical, should be designed to incorporate recreational uses.
POLICIES:

1. Prior to approving new development, review implementation standards for phasing of new development. Minimize premature replacement of active agricultural uses by promoting development that is within or adjacent to the City municipal boundary.
2. Protect historic sites and monitor development that may endanger or negatively impact those sites.
3. Preserve and enhance the aesthetic quality of City entryways and corridors, and preserve landscape buffers along key roads and view points.
4. Encourage landowners to preserve and protect the cultural and historic resources of the City and surrounding areas.
5. Prior to approving new development, evaluate the impacts that will occur to nearby agricultural uses.
6. Prior to approving new development, consider how the development will impact endangered or rare animal and plant species, storm water management, vegetation, and open space areas.
7. Discourage development on slopes in excess of twelve percent or within the 100-year floodplain.

City Subdivision Ordinances

The City of Elkhorn has an updated Ordinance to provide a mechanism to generate lands to be used for future park and open space purposes, and generate fees to be utilized to meet the City's needs in the acquisition and development of parklands.

Article 3.07 of the City's Municipal Code:

This code, in part reads,

3.07.1 Introduction and purpose.

Pursuant to the authority of Section 66.0617, Wis. Stats., the local impact fees enabling legislation, the purpose of this article is to establish the mechanism for the imposition of impact fees upon new development to finance the capital costs of acquiring, establishing, upgrading, expanding, and constructing public facilities which are necessary to accommodate land development. This article is intended to assure that new development bears an appropriate share of the cost of capital expenditures necessary to provide public facilities within the City of Elkhorn and its service areas as they are required to serve the needs arising out of land development. (Ord. No. 05-06 (part), 2005.)

In 3.07.2- Definitions, (5) "Public facilities" means facilities for collecting and treating sewage, facilities for collecting and treating storm and surface waters, facilities for pumping, storing, and distributing water, parks, playgrounds, and for athletic fields.

<table>
<thead>
<tr>
<th>Park Impact Fees</th>
<th>Acquisition</th>
<th>Improvements</th>
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<tbody>
<tr>
<td>Single-family residential development, amount per dwelling unit</td>
<td>$535.00</td>
<td>$874.00</td>
</tr>
<tr>
<td>Multifamily residential development, per dwelling unit</td>
<td>535.00</td>
<td>681.00</td>
</tr>
</tbody>
</table>
In Chapter 18- Subdivisions, the City has in place the authority to reserve land for open space purposes:

18.13 Dedication and reservation of lands.

(1) Streets, Highways, and Drainageways. Whenever a tract of land to be divided within the jurisdiction of this chapter encompasses all or any part of an arterial or collector street, drainageway, or other public way which have been designated on a duly adopted City or regional comprehensive plan or comprehensive plan component, such public way shall be made a part of the plat or certified survey map and dedicated or reserved by the subdivider in the locations and dimensions indicated on such plan or component and as approved by the Common Council.

(2) Parks, Playgrounds, Public Library and School Sites. Whenever a tract of land to be divided within the City encompasses all or any part of a park, playground, library or school site which may be designated in planning documents for the City, such park, playground, library or school site shall be made a part of that plat or certified survey map and dedicated or reserved by the subdivider in the locations and dimensions indicated on such plan and in accordance with the procedures set forth in Section 18.68.

18.68 Public sites and open space dedication.

In order that adequate open spaces and sites for other public uses may be properly located and reserved, and to most equitably apportion the cost or providing public parks, recreation sites, and other public facilities on the basis of additional need created by the subdivision development, the provisions of this section an established pursuant to Section 236.43, Wis. Stats.

(1) Requirements Generally.
   (a) Each subdivider of land in the City and extraterritorial plat approval jurisdiction shall at the discretion and direction of the Plan Commission, either:
      1. Dedicate land and pay a parks improvement impact fee under Chapter 3.07;
      2. Reserve such lands for future use and pay both the park improvement and land acquisition impact fees under Chapter 3.07; or
      3. Where no land is directly involved, pay both the park improvement and land acquisition impact fees under Chapter 3.07.
   (b) The Plan Commission shall, at the time of reviewing the preliminary plat, preliminary development plan, certified survey map or multifamily development site plan determine which of the options set forth in Section 18.68(1)(a) shall be applied and shall record such determination in the minutes of the meeting at which the preliminary plat, preliminary development plan, certified survey map, or development site plan is presented for approval.
   (c) In the design of a condominium development or land division, provision shall be made for suitable sites of adequate area for schools, parks, playgrounds, open spaces, drainageways, and other public purposes. Such sites are to be shown on the preliminary plat and final plat and shall comply with the City's comprehensive plan or comprehensive outdoor recreation plan. Consideration shall be given to the preservation of scenic and historic sites, stands of trees, marshes, lakes, ponds, streams, watercourses, watersheds, ravines and woodlands, prairie and wetlands, and plant and animal communities.
   (d) Deed to City. Land dedicated for public purposes shall be deeded to the City at the time the plat, certified survey, or condominium is approved.

(2) Land Dedication.
   (a) Calculation. All subdividers shall be required to dedicate developable land to the City for park or other open space purpose(s), other than drainageways and streets, at the rate of .024 acres per residential dwelling unit created by the development. Whenever a proposed park or other public open space use, exclusive of streets and drainageways, designated in the City's comprehensive plan or comprehensive outdoor recreation plan, is embraced, all or in part, in the tract of land to be subdivided, these lands shall be made part of the required land dedication. The Common Council, upon the
recommendation of the Plan Commission, shall have sole authority to determine the suitability and adequacy of lands to be dedicated.

(3) Reservation of Additional Land. When public parks and sites for other public areas as shown on City’s comprehensive plan or comprehensive outdoor recreation plan lie within the proposed area for development and are greater in area than required by subsection (2) of this section, the owner shall reserve for acquisition by the City, through agreement, purchase or condemnation, the remaining greater public area for a period of one year of final plat approval unless extended by mutual agreement.
PARK STANDARDS AND INVENTORY

Park Classification Standards

In order to analyze the current park system, the parks have been catalogued into 4 groups. This classification scheme is based on National Recreation and Parks Association (NRPA) standards for per capita park area and geographic service areas with some modifications by the Elkhorn Park Advisory Board to reflect local conditions and community goals.

Neighborhood Parks

Neighborhood Parks are defined as parks that serve the recreational and social needs of the adjoining residential neighborhood, with a focus on informal active and passive recreation. The park will typically have areas for organized recreational activities, such as field games and court games, and un-organized activities, such as picnicking, playground activities and apparatus, and open play areas.

Neighborhood park sites should have at least 5 acres of usable area and are typically between 5 and 10 acres in size. Small neighborhood tot-lots are a subset of the Neighborhood Park Category. A neighborhood park site is suitable for relatively intense development and activity. The park should be easily accessible from the neighborhood.

For planning, there should be 2 acres of usable parkland per 1000 people and the park should have a service area with a one-half mile radius (a 15 minute walk) without crossing major barriers such as high traffic roadways and rail roads without signalized crosswalks.

Given the expected density of future residential development in Elkhorn, a half mile service area radius around a neighborhood park could include approximately 1440 dwelling units and 3400 people (480 acres X 3 dwelling units per acre X 2.4 people per unit). This projection indicates a 6.8 acre park would be adequate for the neighborhood defined by this one-half mile service area. This acreage represents the useable and developable land area, not inclusive of any wetlands, woodlands, storm water management areas, and utility easements that may be present on the site.

Community Parks

A community park is defined as a larger park serving broader recreational needs than a neighborhood park. Though a community park can also function as a neighborhood park, a community park provides diverse and more intensely used recreational facilities such as multiple fields and ball diamonds (sometimes lighted for night play), swimming pool, tennis courts, or any combination of facilities. The types of facilities in a community park are reflective of the demands and desires of the community.

Community park sites are larger than neighborhood parks in order to accommodate the various facilities. 20 acres of usable area is considered to be a minimum size. Sites must be suited for intense development and should be easily accessible to the community.
For planning, the service area of a community park has a 1 mile radius and there should be 8 acres of community park land per 1000 people.

**For planning purposes in Elkhorn, the overall park standard is 10 acres of active neighborhood and community parkland per 1000 people or 1047 square feet of parkland per dwelling unit.**

**Special Use Parks**

These parks are areas that are primarily for specialized or single purpose recreational activities such as golf courses, nature centers, conservancies, display gardens, downhill ski areas, archaeological and historic sites, plazas or squares in commercial districts, boulevards and parkways. These parks may include an area of unique natural amenity for outdoor recreation, such as hiking, fishing, or boating.

**Linear Parks**

Areas developed for recreational travel, such as hiking, biking, cross-country skiing, canoeing, and pleasure driving. The park typically is aligned with a natural area or corridor.

**Park Inventory**

The Elkhorn Park System totals 91.5 acres of usable (not wetland or surface water) parkland under the jurisdiction and management of the City. This includes the recent addition of the former car wash site adjacent to Harris Field. In addition, there are several other semi-public facilities that provide outdoor recreational opportunities in the community. These facilities include school sites operated by the Elkhorn School District, Walworth County, Lakeland, St. Patrick’s Parish, Gateway Technical College, the Walworth County Courthouse Square; and the Walworth County Fairgrounds.

Table 2 summarizes the existing park system and the facilities found in each park. The number by the park name corresponds to the location letter on the existing Park System Map.

**Community Parks**

**Sunset Park (A)**

This is a completely developed 26.6 acres park that serves as the City’s primary recreation facility and provides facilities for formal, active recreation and organized sports. The park is located in the West-Central Area of the city and includes 4 baseball/softball diamonds, an area for soccer, 2 tennis courts, swimming pool, a band shell, basketball courts, playgrounds, and picnicking areas. In 2004, the City completed the four-year, $2 million renovation that includes the community center addition at the library.
Neighborhood Parks

Tasch Park (B)
This is an older partially improved 2.3 acre park. The park has a hard surface basketball/game court, a small playground, and grass play fields with a baseball backstop.

Market Street Park(C)
This is a new 1.4 acre park site located at the northeastern edge of the City in the newly developing residential neighborhood.

Together, Tasch Park and Market Street Park provide recreational opportunities to residents in the quadrant of the City bounded by State Highways 11 and 67 and Highway 12.

Broad Street Playground (D)
This is a small tot-lot serving the City's North-Central neighborhood. The park has a small play apparatus for younger children, and several park benches.

Hazel Ridge (E)
When developed, this 7.5 acre former landfill will be a neighborhood park serving the Northwestern quadrant of the City.

Jackson Creek (F)
This undeveloped 6.5 acre park site is located along Jackson Creek in the City's far south side. The site is mostly floodland and environmental corridor with a small upland site which could provide a small 1 acre tot-lot to serve the adjoining neighborhood.

Fair Meadows
This is an undeveloped 3 acre park in the City.

Special Use Parks

Babe Mann Park (G)
Occupying 45.8 acres in the City's industrial Southeast quadrant, this park encompasses Elkhorn Lake, a 27.8 acre spring fed lake that was a former quarry. The swimming beach on Elkhorn Lake was permanently closed because of liability and budgetary constraints. The park is partially improved with a crushed gravel walking path loop around the lake, a pavilion, picnicking areas, and an informal boat launch. Motorized water-craft are only allowed by special permit from the City. Babe Mann Park provides an informal setting for recreation that does not require intensively developed facilities.

Harris Field (H)
Located between the School District's Administration Building, the Walworth County Fairgrounds, and the Elkhorn High School, this 13.1 acre site is completely developed as a baseball/softball complex, and jointly used by school teams and city recreation programs.
Rotary Soccer Complex (I)
This is a 16.5 acre park located in the far southern portion of the City. It’s partially developed with two regulation adult sized soccer fields, a concession stand and a small playground. Plans indicate two youth soccer fields to be constructed in the future.

Temlitz Nature Park (J)
Located in the west central neighborhood, this 3.3 acre site lies next to the Mt. Olivet and Elkhorn Cemeteries. The park has a gravel walking path and several attractive specimens of trees and shrubbery. There is a small pond which is part of a drainage complex/environmental corridor system. The Temlitz Nature Park is intended for passive recreation activities.

First National Bank Plaza
This small, unique downtown plaza located on Wisconsin Street across from the County Courthouse provide a way-stop and social gathering place for visitors and patrons of downtown businesses and events.

Broad Street Boulevard
This 6 block long boulevard feature provides open space and landscape appeal to the neighborhood of historic homes located immediately North of the Courthouse.

Other Miscellaneous
Open Space Areas:
- Finke Nature Area/Wetland
- Holton Tower
- Pines
- Detention Basins
  - Brummel
  - West Side
  - Elk West
  - Pines
  - Church Street
  - Market Street
  - Harvest Pointe South and North

Linear Parks

White River Bike Trail Trailhead (K)
This small site on County Hwy H is the trailhead for the recently opened White River Bike Trail. The park provides parking and an information kiosk for cyclists. This bike trail is owned, operated and maintained by Walworth County.
PLANNING CONSIDERATIONS AND OPPORTUNITIES

Summary of Needs Assessment

In terms of neighborhood and community park recreation opportunities, a portion of Sunset Park functions as a neighborhood park for the west-side residents in the immediately surrounding neighborhood. Similarly, the soccer and baseball/softball facilities located in Rotary Park and Harris Field essentially serve in part a community park function.

From a park and recreation service perspective, Elkhorn’s current population of 9,244 is served by a total of 134.4 acres of parkland, including:

- 26.6 acres of Community Park
- 18.4 acres of Neighborhood Park
- 80.1 acres of Special Use Park
- 9.3 acres of Conservancy

Based upon the City’s standard to provide 10 acres of useable parkland for each 1,000 of population, this results in the current need for 73.95 acres of Community Park, and 18.49 acres of Neighborhood Park. Although some of the Special Use Parks fulfill the active recreation needs at Harris Park and the Rotary Soccer Complex, the City is in need for additional useable community park land in the future.

Community Parks:
73.95 acres total need
  Less 43.85 of existing community park land serving community park functions
    (26.6 acres of existing Community Park plus 17.25 acres of active park land at Special Use Parks)
30.1 acres of future community park development needed

Neighborhood Parks
18.49 acres total need

Less 18.4 acres of existing park land serving neighborhood park functions 0.9 acres of future neighborhood park development needed- it is noted that as future residential development occurs in the City, parkland dedication in these developments will service these areas.

These acreages of need in the future must also consider the park service radii, and the ability of the existing and proposed parks to meet the recreational needs of the community from a geographical perspective, providing community parks and neighborhood parks which are evenly distributed throughout the City, and offer reasonable access for residents.
PROJECTS RECENTLY COMPLETED

Recent progress towards Implementation of the City's goals:

Since the completion of the last Comprehensive Outdoor Recreation Plan update in 2004, the City has completed the following projects as of September 15, 2009:

1. Park Signage - New parks signs to identify all parks, adding uniformity and consistency to the park identification sign system.
2. Lions Den - New shelter built
3. Playground equipment at Broad Street Park. Playground equipment replaced old equipment.
4. Playground equipment at Market Street Park. New playground equipment was added to the park along with safety surfacing.
5. Walking Path at Market Street Park.
Park Maintenance and Operations
Budget and labor availability to adequately maintain the existing parks and open spaces is an on-going challenge, and is more evident in a tough economic climate. It is recommended to identify areas of park maintenance that could be accomplished with a Friends or Volunteer group. It is also recommended to identify the high, medium and low priority areas for maintenance, and to identify maintenance standards for the facilities.

Land Management
As a method to save on labor and equipment costs, it is recommended to identify areas of mowed parkland that could be naturalized with native plantings, thereby in the long term reducing the cost to mow and maintain these areas. Natural land management includes the establishment years, which include woody growth removal, educational signage, and invasive species removal.

Urban Forestry
It is recommended to prepare an Urban Forestry Plan, Emerald Ash Borer Plan, and tree nursery stock plan to continue the urban forestry of the City, and maintain and enhance its Tree City, USA designation.

Park Land Recommended Improvements by Developers

1. Fair Meadow Subdivision
   a. This subdivision is not yet complete, although the parkland has been dedicated to the City. The parkland includes 14.38 acres, and will offer opportunities for a future neighborhood park and open space to serve nearby residents.

2. Elk Creek Subdivision
   a. This subdivision has been platted at the City, including 31.21 acres dedicated for park and open space purposes.

Stewardship
The City of Elkhorn is committed to demonstrating a high level of stewardship for its resources. The City Park and Recreation Department has a mission in partnership with the community to: *Provide safe and enjoyable recreational opportunities for our citizens. Within this environment, we will strive to foster life-long learning and an exposure to new activities to improve the quality of our leisure needs.*

Park and Open Space Acquisition
For future land acquisitions, it is recommended to identify the priority acquisitions, work with area developers, and identify potential cost sharing and partnerships for these lands.

Development of Parks
It is recommended to have an up to date Master Plan for each park proposed for development, along with an accurate cost estimate and list of potential funding grant opportunities. Park development projects should be listed on the City's Capital Improvement Plan list, and updated yearly.
Park Impact Fees
It is recommended to review the Park Impact Fee structure on a yearly basis, in conjunction
with a City Impact Fee Ordinance, so that the appropriate amount is being allocated to
developers as future construction occurs.

Future Needs Analysis, Issues and Opportunities
Tracking of community needs, issues and opportunities is recommended on an on-going basis.
The City is encouraged to allow residents and park users the opportunity to communicate their
concerns and issues to the Park Advisory Board.

Future Park Land Needs
It is anticipated that although the last few years have seen a nationwide economic downturn in
growth for most communities, the City of Elkhorn will see some continued growth increase in
the next five years. This is based on the availability of land, reasonable pricing of real estate
and available housing, and the proximity to major urban centers within reasonable driving
distances. Elkhorn also offers a desirable setting for retirement living for the large number of
baby boomer generation people that may be retiring in the next five to ten years.

Consideration should be given to meeting the growing needs of young families and those of
older adults. As people come to the Elkhorn community, the expectations will continue for up-
to-date facilities, open space and parkland to offer a high quality of life, and recreation
programs to meet the needs of the public. Planning for improvements to existing park facilities,
and planning for new park facilities, will need to be proactive, seek partnerships where feasible,
be responsive to customer expectations, and consider financial impacts of projected expense
and revenue opportunities.

The Elkhorn Park Advisory Board is continuing in its mission to best the City of Elkhorn by
managing community growth, park acquisition and development to provide a park system that
satisfies the following standards:

Neighborhood Parks
Provide 2 acres of developable park land per 1000 population and all dwelling units within ½
mile of the neighborhood park.

Community Parks
Provide 8 acres of developable park land per 1000 population.

Special Use and Linear Parks and Open Spaces
Provide special use parks as deemed necessary to protect significant natural resources, provide
recreational opportunities, and connect destinations within and outside the community with a
trail network.

The primary components of the City’s park system, the neighborhood and community parks,
should provide a total of 10 acres of developed park land per 1000 population. There are
approximately 134 total acres of parkland, with 90 acres of useable parkland for recreation
purposes. Based upon the current population of 9,244 the projected deficit in active recreation parkland is 2.44 acres. Based upon projected growth in the City to a population of an estimated 10,206, the parkland need over the next five years is projected at approximately 12 acres, raising the useable active recreation parkland area to a projected 102 acres of developable and useable parkland.

Neighborhood Park needs: Improve current level of development of neighborhood parks to assure ADA compliance, and completion and update of Master Plans for the proposed uses.

Community Park needs: Improve current level of development of community parks to assure ADA compliance, complete pedestrian safety and trail access improvements, offer amenities to compliment existing improvements, and maintain a high level of service at these parks. In areas of future residential development, offer active and passive recreation opportunities to these neighborhoods.

Service Radii considerations:
To evaluate the coverage of park facilities in the City, the service radii map identifies coverage of the neighborhood and community parks, and future residential development and parks so that these facilities are located and distributed appropriately throughout the City.

Cooperative agreements and new opportunities:
The City of Elkhorn and the Elkhorn Area School District continues to enjoy and build upon a cooperative relationship and common vision for collaboration in the provision of park and recreation opportunities. Specifically, the City's 2030 Comprehensive Plan identifies land that is located near the intersection of Highway 12 and Geneva Street, near the High School. This land is intended to be used for shared purposes, to benefit both the City of Elkhorn, and the Elkhorn Area School District.

Plan Recommendations, Priorities, and Cost Estimates:
Based upon meetings and discussions with City staff and Park Advisory Board in 2009, Park Acquisition and Development Priorities for the next five years are, in order of importance:

The following projects are recommended to be completed in the next five years, depending on the fiscal capability of the City to fund these projects. Some elements of the projects, specifically those with passive recreation, or outdoor nature-based recreation components, may be eligible for State of Wisconsin Department of Natural Resources Stewardship Grant Funding.

High Priority:
1. Identification and establishment of pedestrian and bicycle facilities for connectivity to parks, neighborhoods, schools and destinations. (Bike-Pedestrian Path $20,000)
2. Harris Park Land Acquisition and Lighting Project. ($75,000)
3. Acquisition of lands for active recreation needs, particularly baseball/softball fields. ($100,000)
4. Geneva Street Park – Trails, Amenities ($75,000)
5. Sunset Park Aquatic Facility ($5,000,000)
**Medium Priority:**

1. Babe Mann Park Improvements  
   a. Shelter, Paved path, Expanded parking, Fishing Pier ($150,000)
2. Dog Park ($75,000)
3. Tasch Park Improvements ($150,000)
4. Rotary Park soccer fields ($100,000)
5. Downtown Planting Bed plan (56 beds; look at bed area reduction for improved efficiencies)

**Low Priority:**

1. Jackson Creek Park ($50,000)
2. Hazelridge Park ($50,000)

The above priorities and consistent with the City's 2030 Comprehensive Plan, and needs identified in the City’s last Comprehensive Outdoor Recreation Plan.

**These priorities included:**

**Neighborhood Park Priorities:**

For projected needs over the next five years, it is recommended:

1. Develop additional facilities at Tasch and Market Street Parks
2. Provide a neighborhood park on the Hazel Ridge property
3. Acquire and develop parks near or at the following locations, as described in the City’s Comprehensive 2030 Plan. These include recommended park sites designated as M, N, and O on the City’s Comprehensive Plan.

**Community Park Priorities:**

For projected needs over the next five years it is recommended:

1. Acquire and develop an additional 20 acres of land adjoining Hazel Ridge.
2. Provide a pedestrian and bicycle trail connection to Babe Mann Park.
3. Provide additional active recreation opportunities at Babe Mann Park.
4. Provide additional soccer facilities at Rotary Park.

**Compliance with Accessibility for Persons with Disabilities**

As park and trail facilities are developed in the City of Elkhorn, it is important to recognize that compliance with the Americans with Disabilities Act (ADA) is imperative, and typically a requirement of funding grant agreements, to provide access to lands and facilities. Compliance typically includes providing appropriate parking areas, walkway access, ramps and detectable warning panels, appropriately designed slopes and cross slopes, handrails where required, color contrast for visually impaired, and signage.

**Recommended Improvements for Park Access and Neighborhood Connectivity**
In existing neighborhoods where sidewalks do not exist, and where street reconstruction or new
development projects are proposed, it is recommended that sidewalks be provided for safe
pedestrian access to parks. It is further recommended to provide safe crossings of major and
minor roadways to allow pedestrians to safely cross these roadways. These crossings may
include pavement marking at the crossing, pedestrian crossing signs, flashing yellow lights, and
intersection traffic signals where appropriate.

Safety issues and proposed crossings should be coordinated with City Engineering, and be
reviewed on a yearly basis, and include improvements to promote accessibility and pedestrian
movement in the City.

Recommended crossings that may need improvements for safe pedestrian crossings include:
STH 11 at Devendorf for access to Sunset Park
Geneva Street at Wright Street or Getzen Street for access to Harris Field
Wisconsin Street at First and Second Avenues for access to Tasch Park

Access to parks does not only include provisions for pedestrian access and safety, but also
bicycle access to promote connectivity in the City by non-motorized transportation modes.
Connections between residential neighborhoods, businesses, downtown destinations, schools
and parks should be planned as part of a City-wide Pedestrian and Bicycle Plan. This plan will
identify existing and potential safe routes to destinations, opportunities for shared facilities,
separated multi-use paths, sidewalks, and bicycle routes and lanes. Use of dedicated easements
for utilities can also be used for pedestrian and bicycle paths if designed appropriately, and if
adequate corridor width is allocated for this use.
City of Elkhorn Existing and Proposed Park Facility Coverage Areas

<table>
<thead>
<tr>
<th>Existing City Parks</th>
<th>Proposed Parks</th>
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<tbody>
<tr>
<td>A. Sunset Park</td>
<td>1. Community Park</td>
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<tr>
<td>B. Teichert Park</td>
<td>2. Hazel Ridge Park</td>
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<td>C. Broad Street Playground</td>
<td>3. Market Street Park</td>
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<td>D. Tisch Park</td>
<td>4. Neighborhood Park</td>
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<td>E. Harris Field</td>
<td>5. Elementary School Park</td>
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<td>F. White River Bike Trail</td>
<td>6. Jackson Street Park</td>
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<td>G. Babe Mann Park</td>
<td>7. Community Park</td>
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<tr>
<td>H. Rotary Soccer Complex</td>
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</tbody>
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Legend
- City Boundary
- Existing Parks
- Proposed Parks
- 1 mile diameter
- 2 mile diameter

Elkhorn, Wisconsin

Comprehensive Outdoor Recreation Plan
City of Elkhorn
2030 COMPREHENSIVE PLAN
City of Elkhorn, Wisconsin
Exhibit 3: Parks and Community Facilities Plan

Legend

- Future Right of Way
- Railroad ROW
- Proposed Grade Separation
- Historic District Boundary
- County Park-Related Activities
- Environmental Corridors
- Natural Areas
- Parks and Open Space
- Government and Institution
- Utility

Community Facilities and Recreation Sites:
1. Walworth County Courthouse Square
2. White River Bike Trail
3. Lakeland Senior Home
4. Walworth County Complex
5. Lakeland Medical Center and Aurora Health
6. County Museum
7. Walworth County Fairgrounds
8. Emmaus Golf Course
9. Parcels (1.5 acres or less)
10. Technical School
11. Lakeland Special Needs School

City Parks
1. Sunset Park
2. Youth Park
3. Market Street Park (Urbana)
4. Brook Street Park
5. Rose Ridge Park
6. Jackson Street Park
7. Lake View Park
8. Adams Park

Schools
1. Jackson Street Elementary
2. St. Patrick's Elementary
3. Venture Elementary
4. Elkhorn Middle School
5. Elkhorn Area High School

Bonestroo
Appendix A- Community Interest and Opinion Survey Results
City of Elkhorn – Comprehensive Outdoor Recreation Plan Update

Community Interest and Opinion Survey: Let your voice be heard today!

The Elkhorn Parks would like your input to help determine park and recreation priorities for our community. This survey will take 5-10 minutes to complete. When you are finished, please complete your survey per the surveymonkey.com directions, or return your survey to the address indicated at the end of this survey.

We greatly appreciate your time and assistance.

1. Including yourself, how many people live in your household? 5, 4, 4, 2, 3, 4, 2, 5, 6, 3
2. Counting yourself, how many people in your household are?
   Under 5 years 4, 15 - 19 years 2, 35 - 44 years 5, 65+ years 2
   5 - 9 years 10, 20 - 24 years 1, 45 - 54 years 5
   10 - 14 years 2, 25 - 34 years 5, 55 - 64 years
3. What is your age? 44, 51, 32, 50, 37, 43, 78, 35, 34, 29
4. Your Gender: 2 (1) Male, 8 (2) Female
5. Have you or members of your household visited any of the Elkhorn Parks during the past year?
   8 (1) Yes [please answer questions #5a & #5b] 2 (2) No [please go to questions #6]
5a. Approximately how often did you or members of your household visit parks in Elkhorn over the past 12 months?
   2 (1) 1 to 5 visits, 2 (3) 11 to 19 visits, (5) Don't know
   2 (2) 6 to 10 visits, 2 (4) 20 or more visits
5b. Overall how would you rate the physical condition of ALL the Elkhorn Parks you have visited?
   3 (1) Excellent, 1 (3) Fair
   5 (2) Good, (4) Poor
6. Have you or other members of your household participated in any recreation programs offered by the Elkhorn Parks during the past 12 months?
   8 (1) Yes [please answer questions #6a & #6b] 2 (2) No [please go to question #7]
6a. How would you rate the overall quality of the programs that you and members of your household have participated in?
   2 (1) Excellent, 7 (2) Good
   (3) Fair, (4) Poor
6b. Please check ALL the ways you learn about Elkhorn Parks programs and activities.
   3 (01) Newspaper, 1 (05) At Special Events
   2 (02) Program Fliers at School, 4 (06) Visited or called a parks & recreation office
   2 (03) Word of Mouth, (07) Cable Television
   2 (04) City Website, 8 (08) Elkhorn Park Activity Guide
   **Add-in: 1 Elkhorn Recreation Board
7. Please indicate if YOU or any member of your HOUSEHOLD has a need for each of the parks and recreational facilities listed below by circling the YES or NO next to the recreational facility.
   Circle
Does your household have a need for:

(A) Youth Soccer Fields  YES(2)  NO(6)
(B) Youth Baseball Fields  YES(3)  NO(5)
(C) Youth Softball Fields  YES(3)  NO(5)
(D) Large Community Parks  YES(7)  NO(1)
(E) Adult Softball and Baseball Fields  YES(2)  NO(6)
(F) Natural Areas/Wildlife Habitats  YES(7)  NO(1)
(G) Football Fields  YES(3)  NO(5)
(H) Indoor Recreation Centers  YES(8)  NO(1)
(I) Skateboarding Park  YES(6)  NO(2)
(J) Dog Exercise Area/Park  YES(6)  NO(2)
(K) Outdoor swimming pools/water parks  YES(5)  NO(4)
(L) Indoor swimming pools/water parks  YES(9)  NO(0)
(M) Walking and Biking Trails  YES(7)  NO(1)
(N) Horseback Riding Trails  YES(1)  NO(7)
(O) Small neighborhood parks  YES(6)  NO(2)
(P) Combination indoor and outdoor swimming pool/water parks  YES(7)  NO(1)
(Q) Golf Course  YES(5)  NO(3)
(R) Indoor Fitness and Exercise Facility  YES(7)  NO(2)
(S) Senior Recreation Center  YES(2)  NO(6)
(T) Outdoor Tennis Courts  YES(3)  NO(5)
(U) Ice-skating/hockey rink  YES(2)  NO(6)
(V) Roller/in-line hockey  YES(3)  NO(5)
(W) Gym Space/Indoor Court  YES(3)  NO(5)
(X) BMX Course  YES(3)  NO(5)
(Y) Miniature Golf Course  YES(3)  NO(5)
(Z) Golf Course Driving Range  YES(4)  NO(4)

8. Which FOUR of the facilities from the list in Question #7 are **most** important to your household? [Using the letters in the left hand column of Question #7 above, please write in the letters below for your 1st, 2nd, 3rd, and 4th choices, or circle ‘NONE’.

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<td>I</td>
<td>N</td>
<td></td>
</tr>
<tr>
<td>L</td>
<td>K</td>
<td>M</td>
<td>R</td>
<td></td>
</tr>
<tr>
<td>L</td>
<td>B</td>
<td>H</td>
<td>R</td>
<td></td>
</tr>
<tr>
<td>A</td>
<td>B</td>
<td>G</td>
<td>D</td>
<td></td>
</tr>
<tr>
<td>None</td>
<td>None</td>
<td>None</td>
<td>None</td>
<td>None</td>
</tr>
<tr>
<td>B</td>
<td>E</td>
<td>G</td>
<td>H</td>
<td></td>
</tr>
<tr>
<td>F</td>
<td>D</td>
<td>L</td>
<td>K</td>
<td></td>
</tr>
</tbody>
</table>

9. Listed below are various programs and activities available to Elkhorn residents, either within the Elkhorn Parks Service Area or in nearby communities. For each program or activity please indicate how many member of your household currently participate in the program and activity. [If you do not participate in any activity or program, write “0” for the # of household users.]
How many persons in your household Currently Participate in:

<table>
<thead>
<tr>
<th>Activity</th>
<th># of household users</th>
</tr>
</thead>
<tbody>
<tr>
<td>b. Adult fitness/aerobics classes</td>
<td>3</td>
</tr>
<tr>
<td>c. Running or walking</td>
<td>13</td>
</tr>
<tr>
<td>d. Using gyms for basketball, volleyball</td>
<td>1</td>
</tr>
<tr>
<td>e. Attending live theater/concert performances</td>
<td>11</td>
</tr>
<tr>
<td>(E) Preschool or early childhood programs</td>
<td>2</td>
</tr>
<tr>
<td>(F) Youth classes, e.g. dance, art, gymnastics, etc.</td>
<td>4</td>
</tr>
<tr>
<td>(G) Youth Soccer</td>
<td>2</td>
</tr>
<tr>
<td>(H) Youth Baseball or Softball</td>
<td>7</td>
</tr>
<tr>
<td>(I) Adult Softball</td>
<td>1</td>
</tr>
<tr>
<td>(J) Recreational swimming/swim lessons</td>
<td>11</td>
</tr>
<tr>
<td>(K) Summer Camp Programs</td>
<td>1</td>
</tr>
<tr>
<td>(L) Golf</td>
<td>2</td>
</tr>
<tr>
<td>(M) Adult classes, e.g. art, cooking, gardening, etc.</td>
<td>1</td>
</tr>
<tr>
<td>(N) Swimming for exercise/water fitness classes</td>
<td>4</td>
</tr>
<tr>
<td>(O) Tennis</td>
<td>1</td>
</tr>
<tr>
<td>(P) Fishing</td>
<td>8</td>
</tr>
<tr>
<td>(Q) Attending Community Special Events</td>
<td>19</td>
</tr>
<tr>
<td>(R) Senior Citizen Programs</td>
<td>2</td>
</tr>
<tr>
<td>(S) Visiting nature areas/spending time outdoors</td>
<td>21</td>
</tr>
<tr>
<td>(T) Trips and travel programs for adults</td>
<td>4</td>
</tr>
<tr>
<td>(U) Participating in theater, dance, visual arts</td>
<td>5</td>
</tr>
<tr>
<td>(V) Inline skating/roller blading/skateboarding</td>
<td>4</td>
</tr>
<tr>
<td>(W) Other: Karate/Taekwondo</td>
<td>2</td>
</tr>
</tbody>
</table>

9. Which FOUR of the activities and recreation programs listed on Question #9 would you and members of your household participate in more often if more programming was available by the Elkhorn Parks? [Please write in the letters in the space below for your 1st, 2nd, 3rd, and 4th choices by using the letters from the list in Question #9 above.]


1st More  2nd More  3rd More  4th More
Often     Often     Often     Often

10. From the following list, please check ALL the organizations that you and members of your household use for parks and recreation programs and services.

4 (01) Private or public schools
3 (02) Churches
3 (03) Youth Sports Leagues
0 (04) YMCA
3 (05) Private clubs(tennis, health & fitness)
8 (06) Elkhorn Parks
3 (07) Neighboring Communities
1 (08) Other: Elkhorn Rec. Board
11. From the list in Question #11, which TWO organizations do you and your household USE THE MOST for recreation and parks programs and facilities? [Write in the numbers from the list in Question #11 for the TWO organizations you use most.]

<table>
<thead>
<tr>
<th>Organization Use Most</th>
<th>Organization Use 2nd Most</th>
</tr>
</thead>
<tbody>
<tr>
<td>6, 5, 5, 3, 4, 6, 6</td>
<td>2, 6, 1, 5, 3, 7, 8</td>
</tr>
</tbody>
</table>

12. The following are major actions that the Elkhorn Parks could take to improve the Parks and Recreation Services. Please indicate whether you would be ‘very supportive’, ‘somewhat supportive’, ‘not sure’, or ‘not supportive’ of each action by circling the number next to the action.

**How supportive are you of having the Elkhorn Parks...**

<table>
<thead>
<tr>
<th>Very Supportive</th>
<th>Somewhat Supportive</th>
<th>Not Sure</th>
<th>Not Supportive</th>
</tr>
</thead>
<tbody>
<tr>
<td><strong>Purchase land to be...</strong></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>(A) Developed for active sports usage, i.e. baseball, soccer, softball</td>
<td>1(4)</td>
<td>2(2)</td>
<td>3(1)</td>
</tr>
<tr>
<td>(B) Left undeveloped as natural areas for forests, lakes, etc.</td>
<td>1(4)</td>
<td>2(1)</td>
<td>3(2)</td>
</tr>
<tr>
<td>(C) Developed for passive usage, i.e. trails, picnicking, shelters, etc.</td>
<td>1(5)</td>
<td>2(3)</td>
<td>3</td>
</tr>
<tr>
<td><strong>Conduct major renovations or develop new facilities for...</strong></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>(D) Walking and biking trails, including development of a trail system that connects to parks and other areas throughout Elkhorn</td>
<td>1(5)</td>
<td>2(2)</td>
<td>3(1)</td>
</tr>
<tr>
<td>(E) Athletic fields for youth and adult sports, i.e. baseball, soccer, softball, football, etc.</td>
<td>1(4)</td>
<td>2(3)</td>
<td>3</td>
</tr>
<tr>
<td>(F) Outdoor family aquatic center</td>
<td>1(3)</td>
<td>2(3)</td>
<td>3(1)</td>
</tr>
<tr>
<td>(G) Indoor family aquatic center</td>
<td>1(4)</td>
<td>2(3)</td>
<td>3(1)</td>
</tr>
<tr>
<td>(H) Outdoor and Indoor combination family aquatic center</td>
<td>1(6)</td>
<td>2</td>
<td>3(1)</td>
</tr>
<tr>
<td>(I) Golf Course, Driving Range, and Miniature Golf Course</td>
<td>1(1)</td>
<td>2(3)</td>
<td>3(1)</td>
</tr>
<tr>
<td>(J) Other: Dog Park, ATV Riding Trails</td>
<td>1(2)</td>
<td>2</td>
<td>3</td>
</tr>
</tbody>
</table>

14. Which FOUR of these items would you be most willing to fund with your tax dollars? [Write in the letters below using the letters from the list in Question #13 above or circle None.]

<table>
<thead>
<tr>
<th></th>
<th></th>
<th></th>
<th></th>
</tr>
</thead>
<tbody>
<tr>
<td>1st Most</td>
<td>2nd Most</td>
<td>3rd Most</td>
<td>4th Most</td>
</tr>
<tr>
<td>Willing</td>
<td>Willing</td>
<td>Willing</td>
<td>NONE</td>
</tr>
</tbody>
</table>

15. Which FOUR of these items would you be most willing to fund with user fees?

<table>
<thead>
<tr>
<th></th>
<th></th>
<th></th>
<th></th>
</tr>
</thead>
<tbody>
<tr>
<td>1st Most</td>
<td>2nd Most</td>
<td>3rd Most</td>
<td>4th Most</td>
</tr>
<tr>
<td>Willing</td>
<td>Willing</td>
<td>Willing</td>
<td>NONE</td>
</tr>
</tbody>
</table>

Please add any additional comments on how we can improve our facilities, programs and services in the space below, or on a separate sheet of paper:

--------------------------------------------------------------------------------------------------

This concludes the survey; Thank-you for your time and participation.

- Please return your Completed Survey in the Enclosed Return-Reply Envelope Addressed to:
  - City of Elkhorn Dept. of Parks and Recreation- PO Box 920- Elkhorn, WI. 53121, or at
- www.surveymonkey.com
Appendix B- City of Elkhorn Transportation Plan - related to Bicycle Facilities and Connection to Parks